





## THE LEAGUE LEGAL DEPARTMENT



#### Lori Lein





**Tenee' Frazier** 



**Sharon Carr** 

#### Serving Alabama's Municipalities since 1935

#### **Rob Johnston**



## WHO MAY INQUIRE



- Mayors and Council members
- Board members
- Clerks, attorneys & other representatives
- Public?





• Telephone

Letter

• Email



## OTHER SERVICES PROVIDED



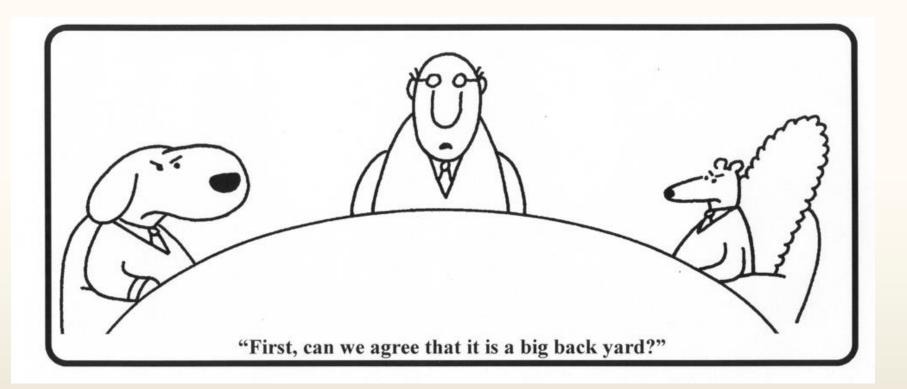
- Amicus Briefs
- Sample Ordinances
- AAMA and AMJA



- Relationship with AMIC and MWCF
- Working with State Agencies

#### LOCAL POLITICAL DISPUTES



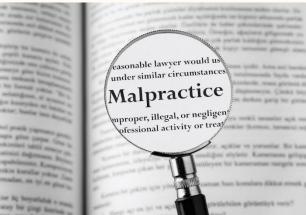


# LIMITATIONS ON LEAGUE ATTORNEYS



- Drafting ordinance and contracts
- review of applications for grants or legal responses

- on-site training
- litigation



direct representation or negotiations

# EVERY MUNICIPALITY SHOULD HAVE ITS OWN LOCAL ATTORNEY!





# Your Local Attorney – The Rules



- You and your attorney are on the same team.
- Remember who the client is.
- Involve your city attorney early.
- Prepare before speaking to city attorney.
- Be very clear regarding expectations.

YOUR LOCAL ATTORNEY – THE RULES CONT'D



- Plan ahead for legal services.
- Provide the city attorney with the resources requested or clearly limit the scope of the job.
- Be candid with your city attorney.
- Understand your city attorney cannot always give a concrete answer.
- Remember lawyers are advisors NOT policy makers.

# DON'T HESITATE TO CALL THE LEAGUE LEGAL DEPARTMENT



# (334) 262-2566



# MUNICIPAL POWERS & LEGAL AUTHORITY





# Sources of Power – The "Dillon" Rule



- Alabama Constitution
- Alabama Code
- Local Laws
- Ordinances
- Policies and Rules







#### Municipal powers flow <u>from</u> the Legislature



#### TYPES OF POWER



- POLITICAL (LEGISLATIVE)
  - General and permanent nature
  - Affect public generally
  - Public health, safety, welfare
- CORPORATE (MINISTERIAL)
  - "Private" benefit of corporation
  - Similar to a board of directors

## EXERCISE OF POWER



- Legal Meeting OMA
- Statutory procedure or discretion of Council?
  - Shall, Must, May
  - Self Executing
- Delegation of Power?

## "POLICE" JURISDICTION

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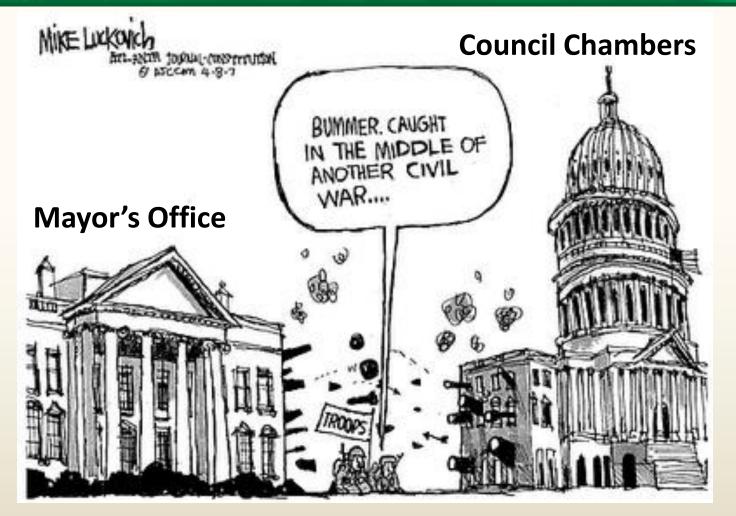
- Not limited to "corporate limits"
- Criminal Jurisdiction
   Speeding
- Taxing/Licensing authority

   Taxation w/o representation?
- Services?
- Subdivisions



# WHO GETS TO EXERCISE THE AUTHORITY?





# MAYOR/COUNCIL FORM OF GOV'T

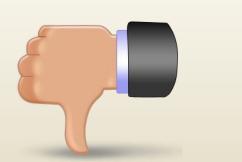


#### <u>Under 12,000 Pop.</u>

- Mayor presides over Council
- Mayor may vote
- Mayor has no veto power

#### 12,000 or More Pop.

- Council President
   Presides over Council
- Mayor may veto
- Council may override a mayoral veto







#### THE COUNCIL



"[a]ll legislative powers and other powers granted to cities and towns shall be exercised by the council, except those powers conferred on some officers by law or ordinance."

§ 11-43-43, Code of Alabama (1975).

## EXPRESS POWERS OF COUNCIL

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- Elect a city clerk and treasurer.
- Provide for a tax assessor/collector, police chief and fire chief.
- Set salaries of municipal employees & officers.
- Regulate the use of streets by utilities and others (franchises).
- May "require the mayor to act as superintendent" of any municipal-owned utilities; must compensate the mayor.
- Control of the finances and all property.





- Chief Executive Officer
- "general supervision and control of all other officers and the affairs of the city or town", except as otherwise provided by law.

## **OPPORTUNITY FOR GROWTH & DEVELOPMENT #1: Spending Money**



- Signing Checks
- Authorizing Expenditures
- Budget?
- Audit



OPPORTUNITY FOR GROWTH & DEVELOPMENT #2: Employees - hiring



Mayor has the power to appoint all officers whose appointment is not "<u>otherwise</u> <u>provided by law</u>". §11-43-81, Code of Alabama 1975

*Scott v. Coachman* Case in 2011 changed the landscape of how certain employees/officers are appointed.

**OPPORTUNITY FOR GROWTH & DEVELOPMENT #2: Employees - hiring** 



The city council is the appointing authority:

Statute:

(no discretion/delegation)

City Clerk

**City Treasurer** 

**Municipal Judge** 

**City Manager** 

Ordinance:

(discretion of council)

Police Chief Fire Chief Other "Officers"

Attorney?

OPPORTUNITY FOR GROWTH & DEVELOPMENT #3: Employees - Firing





# YOU'RE FIRED!

# "Officers" vs. "Employees"

**OPPORTUNITY FOR GROWTH & DEVELOPMENT #4: Contracts** 



- Mayor has power to "execute" contracts
- Council has power to "authorize" contracts

 Only exception is the annual audit



Contact the League Legal Department with Questions



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